

**STATE OF NEW HAMPSHIRE  
PUBLIC UTILITIES COMMISSION**

**DW 22-006**

**PENNICHUCK WATER WORKS, INC.**

**Petition for Approval of Proposed  
2022 Qualified Capital Project Adjustment Charge**

**COMMENCEMENT OF ADJUDICATIVE PROCEEDING  
AND NOTICE OF PREHEARING CONFERENCE**

On February 14, 2022, Pennichuck Water Works, Inc. (PWW or the Company) filed a petition requesting the Commission to approve a Qualified Capital Project Adjustment Charge (QCPAC) to recover the costs of capital improvements made to the Company's infrastructure in 2021. In support of its petition, PWW filed the direct testimony and attachments of Donald L. Ware, PWW Chief Operating Officer, and the direct testimony of John J. Boisvert, PWW Chief Engineer. The initial filing and subsequent docket filings, other than any information for which confidential treatment is requested of or granted by the Commission, are available on the Commission's website at [www.puc.nh.gov/regulatory/Docketbk/2022/22-006.html](http://www.puc.nh.gov/regulatory/Docketbk/2022/22-006.html).

**I. BACKGROUND AND PROCEDURAL HISTORY**

The QCPAC is an annual surcharge that is added to the Company's rates between rate cases to allow the Company to recover principal and interest payments on debt used to finance approved capital projects, as well as property taxes associated with these projects. If approved, the QCPAC would become effective after the date on which financing for the approved capital projects is finalized. It would be added to customer bills on a service-rendered basis, and the initial bills would include a one-time annual charge to recoup the cost of financing between the effective date of the QCPAC and the date the Commission issues an order approving the QCPAC.

PWW's QCPAC mechanism was established in a settlement agreement approved by the Commission in Order No. 26,070 (November 7, 2017) issued in Docket No. DW 16-806. The Commission found that the QCPAC was a reasonable method of compensating the Company, which finances its operational and infrastructure needs solely through debt, for necessary capital investments between rate rates. *Id.* at 15, 17.

The settlement agreement required PWW to make annual QCPAC filings, in which PWW provides the following: (1) its calculation of the QCPAC surcharge associated with capital improvements made the previous year; (2) budget information regarding the capital projects PWW proposed for the current year; and (3) for informational purposes only, a detailed forecast of PWW's proposed capital projects for the subsequent two years. *Id.* at 9. Under the settlement agreement, the QCPAC surcharge may be used to recover the costs of capital projects if they meet three criteria: (1) the projects were completed, in service, and used and useful in the year prior to the year of PWW's QCPAC filing; (2) the projects were financed by debt that the Commission previously approved pursuant to RSA chapter 369; and (3) the costs of the projects were included in an annual capital budget that PWW had previously submitted to the Commission, and that the Commission had approved. *Id.* at 8-9.

In its 2022 filing, PWW requested the Commission to approve a QCPAC to recover the costs of eligible 2021 projects (2022 QCPAC). According to Mr. Ware's testimony, PWW estimated that the 2022 QCPAC will be a surcharge of 1.75 percent, to take effect on a service-rendered basis on or after April 26, 2022, in addition to the permanent rates approved by the Commission in PWW's last rate case filed in Docket No. DW 19-084. Mr. Ware stated that the average monthly single-family bill, based on the rates approved in Docket No. 19-084 would be \$55.65 per month.

PWW stated that if the 2022 QCPAC is approved and added to the 2020 QCPAC of 3.90 percent approved in Docket No. DW 20-020,<sup>1</sup> and the 2021 QCPAC it has requested in Docket No. DW 21-023 of 1.56 percent (to recover the costs of eligible 2020 projects), which the Commission recently approved in Order No. 26,598 (March 29, 2022), it would result in a cumulative QCPAC of 7.21 percent or a surcharge of \$4.01 per month on the average single-family residential bill. The cumulative 2020, 2021, and 2022 QCPACs would increase the average single-family residential bill to approximately \$59.56.

PWW also requested the Commission to approve, on a preliminary basis, its proposed 2022 capital projects. It submitted its proposed 2023 and 2024 capital projects for informational purposes only.

## **II. ISSUES PRESENTED**

The filing presents, *inter alia*, the following issues: whether the plant additions PWW constructed in 2021 were prudent, and used and useful, as required by RSA 378:28; whether PWW appropriately calculated the proposed 2022 QCPAC and proposed increase to the average monthly single-family residential bill; and whether the proposed 2022 QCPAC would result in just and reasonable rates, as required by RSA 374:2, and RSA 378:5 and :7. Accordingly, an adjudicative proceeding will be convened to address these issues.

The Commission will be conducting the prehearing conference and any hearings scheduled in this matter in person. The Commission will consider requests to conduct hearings using a hybrid format to permit remote participation by a specific individual only if the Commission has determined that a sufficient reason has been provided for why that individual would be unable to attend in person. Any party requesting that a

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<sup>1</sup> See Order No. 26,555 (December 9, 2021).

specific individual be permitted to participate remotely should file a written request with the Commission's Clerk's Office no later than fifteen (15) days prior to the prehearing conference or hearing date. If the Commission determines that one or more individuals will be permitted to appear remotely, then individuals in the Commission's hearing room, including the Commissioners, will be broadcast on a web-enabled platform.

**Based upon the foregoing, it is hereby**

**ORDERED**, that an adjudicative proceeding be commenced for the purpose of reviewing and resolving the foregoing issues pursuant to RSA chapter 541-A, RSA 378:28, RSA 374:2, and RSA 378:5 and :7, and the Commission's procedural rules; and it is

**FURTHER ORDERED**, that the Commission will hold a prehearing conference, pursuant to N.H. Admin. R., Puc 203.15, at its offices located at 21 S. Fruit St., Suite 10, Concord, New Hampshire, on June 3, 2022, at 1:30 p.m., at which each party should be prepared to address any of the issues set forth in N.H. Admin. R., Puc 203.15; and it is

**FURTHER ORDERED**, that during the prehearing conference, the Commission will consider the matters listed in Puc 203.15(c) and (d), including the establishment of a procedural schedule governing the remainder of the proceeding. Parties and potential parties are encouraged to facilitate the development of a procedural schedule by conferring prior to the prehearing conference, so that the presiding officer can address any matters on which there is disagreement during the prehearing conference. Any procedural schedule, however, will not be approved until after the prehearing conference and after consulting the Commission's calendar; and it is

**FURTHER ORDERED**, that, immediately following the prehearing conference, PWW shall make appropriate personnel available for the parties, to hold a technical session to review the filing; and it is

**FURTHER ORDERED**, that any entity or individual may petition to intervene and seek to be admitted as a party in this proceeding. Each party has the right to have an attorney represent the party at the party's own expense; and it is,

**FURTHER ORDERED**, that, consistent with N.H. Admin. R., Puc 203.17 and Puc 203.02, any entity or individual seeking to intervene in the proceeding shall file with the Commission a petition to intervene with copies sent to PWW and any other parties on the service list, on or before May 13, 2022. The petition shall state the facts demonstrating how the petitioner's rights, duties, privileges, immunities, or other substantial interests may be affected by the proceeding, consistent with N.H. Admin. R., Puc 203.17; and it is

**FURTHER ORDERED**, that any party objecting to a petition to intervene make said objection on or before May 23, 2022; and it is


**FURTHER ORDERED**, that parties shall file any proposed exhibits, written testimony, motions, or other documents intended to become part of the record in this proceeding with the Commission. Pursuant to the secretarial letter issued on March 17, 2020, which is posted on the Commission's website at <https://www.puc.nh.gov/Regulatory/Secretarial%20Letters/20200317-SecLtr-Temp-Changes-in-Filing-Requirements.pdf>, all Commission rules requiring the filing of paper copies are suspended until further notice. Parties may elect to submit any filing in electronic form unless otherwise ordered by the Commission. Filings will be considered filed as of the time the electronic copy is received by the Commission; and it is

**FURTHER ORDERED**, that routine procedural inquiries may be made by contacting the Commission's Clerk's Office at (603) 271-2431 or [ClerksOffice@puc.nh.gov](mailto:ClerksOffice@puc.nh.gov). All requests to the Commission should be made in a written pleading filed with the Commission. Unless otherwise authorized by law, *ex parte* communications are prohibited; and it is

**FURTHER ORDERED**, that pursuant to N.H. Admin. R., Puc 203.12, PWW shall notify all entities and individuals desiring to be heard at this hearing by publishing a copy of this order of notice on its website no later than two business days after the date of issue, such publication to be documented by affidavit filed with the Commission on or before April 27, 2022. In addition, the Clerk shall publish this order of notice on the Commission's website no later than two business days after the date of issue; and it is

**FURTHER ORDERED**, that any hearings in this matter shall be conducted in accordance with the attached hearing guidelines.

So ordered, this thirteenth day of April, 2022.



Daniel C. Goldner  
Presiding Officer  
Chairman

Individuals needing assistance or auxiliary communication aids due to sensory impairment or other disability should contact the NHPUC, 21 S. Fruit St., Suite 10, Concord, New Hampshire 03301-2429; 603-271-2431; TDD Access: Relay N.H. 1-800-735-2964. Notification of the need for assistance should be made one week prior to the scheduled event.

## Service List – Docket Related